# ANNUAL FINANCIAL STATEMENTS

Belfast City Council Statutory Transition Committee
For the period ended 19th June 2014

### **Belfast City Council Statutory Transition Committee**

### **Financial Statements**

### For the period ended 19th June 2014

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#### **Explanatory Foreword**

#### Introduction

The Belfast City Council Statutory Transition Committee was formed pursuant to the powers conferred by the Local Government (Statutory Transition Committees) Regulations (Northern Ireland) 2013.

These Regulations required each new Council area to establish a Statutory Transition Committee and the Belfast City Council Statutory Transition Committee was established on 2nd July 2013 in accordance with this legislation.

The Belfast City Council Statutory Transition Committee is comprised of 25 Councillors.

For the new council namely, Belfast City Council, the Statutory Transition Committee must:

- 1) prepare a draft corporate and business plan;
- 2) prepare a draft budget; and
- 3) arrange the first meeting of the new Belfast City Council.

#### **Financial Report**

The Financial Statements for the period ended 19th June 2014 have been prepared in line with The Code of Practice on Local Authority Accounting in The United Kingdom 2014/15 (the Code) and the Department of the Environment (DOE) Accounts Direction, Circular LG Circular 01/15. It is the purpose of this foreword to explain, in an easily understandable way, the financial facts in relation to the Statutory Transition Committee for this period. However, the financial statements follow approved accounting standards and are necessarily technical in parts.

The Financial Statements explain the Statutory Transition Committee's finances during the financial period ended 19th June 2014 and its financial position at the end of that period.

The following statements provide further information:

- The Movement in Reserves Statement, as set out on page 10 shows the movement in the year
  on the reserves held by the Statutory Transition Committee. The surplus or (deficit) on the
  provision of services line shows the true economic cost of providing the Statutory Transition
  Committee's services.
- The Comprehensive Income and Expenditure Statement, as set out on page 11, shows the
  income earned and the expenditure incurred during the period by the Statutory Transition
  Committee in accordance with generally accepted accounting practices. This includes details
  of funding received from Government bodies and participating Councils, together with details
  of administrative expenditure incurred by the Statutory Transition Committee.
- The Balance Sheet, as set out on page 12, shows the value as at the Balance Sheet date of the Statutory Transition Committee's assets and liabilities. The net assets of the Statutory Transition Committee (assets less liabilities) are matched by the reserves held by the Statutory Transition Committee.

#### For the period ended 19th June 2014

 The Cash Flow Statement, as set out on page 13, shows the changes in cash and cash equivalents of the Statutory Transition Committee during the reporting period. The statement shows how the Statutory Transition Committee generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.

For the period ended 19th June 2014 the Statutory Transition Committee accounted for grant income of £nil, Council contributions of £639,787 and incurred total costs of £639,787. The financial activities of the Statutory Transition Committee are wholly funded by Government Bodies and the participating Councils, therefore resulting in a £nil surplus/deficit for the period.

#### **Legislative Context for Preparation and Audit of the Financial Statements**

Section 15(8)(a) of the Local Government (Miscellaneous Provisions) Act (NI) 2010 provides that a Statutory Transition Committee is a local government body for the purposes of Part 2 of the Local Government (NI) Order 2005. The Local Government (Northern Ireland) Order 2005, Article 3, provides that:

The accounts of every local authority government body shall be:

- a) made up to the end of each financial year; and
- b) audited in accordance with Part 2 by a local government auditor designated by the Department, after consultation with the Comptroller and Auditor General for Northern Ireland

Article 24 of the Local Government (Northern Ireland) Order 2005 provides that the Department may issue regulations as to accounts and audit. In this regard the Local Government (Accounts and Audit) Regulations (Northern Ireland) 2006 were made on 7 March 2006.

The Accounts Direction, issued by the Department of the Environment under Regulation 4 of the Local Government (Accounts and Audit) Regulations 2006 requires the Statutory Transition Committee to prepare accounts. These Financial Statements cover the period from 1st April 2014 to 19th June 2014 and have been prepared in compliance with the Direction.

# Statement of the Statutory Transition Committee's and the Chief Financial Officer's responsibilities for the Statement of Accounts

#### The Statutory Transition Committee's Responsibilities

As Statutory Transition Committees ceased to exist on 19 June 2014, the Department has made provisions in the Local Government (Transitional, Supplementary and Incidental Provisions and Modifications) Regulations (Northern Ireland) 2014, to modify the Local Government (Accounts and Audit) Regulations (NI) 2006 (S.R. 2006 No.89) to facilitate the preparation, approval and signing of the Statutory Transition Committee accounts by the chief financial officer (CFO) of the new council, namely, Belfast City Council.

Under Section 1 of the Local Government Finance Act (Northern Ireland) 2011 a Council shall make arrangements for the proper administration of its financial affairs. A council shall designate an officer of the council as its Chief Financial Officer (CFO). Arrangements made by a council for the proper administration of its financial affairs shall be carried out under the supervision of its Financial Officer.

Under Regulation 5 of the Local Government (Accounts and Audit) Regulations (Northern Ireland) 2006 the Statutory Transition Committee is required by resolution to approve the accounts.

These accounts were approved by the Chief Financial Officer of the Belfast City Council on 15 October 2015.

#### The Chief Financial Officer's Responsibilities

Under Regulation 4(1) of the Local Government (Accounts and Audit) Regulations (Northern Ireland) 2006, the Chief Financial Officer is responsible for the preparation of the Statutory Transition Committee's Statement of Accounts in the form directed by the Department of the Environment.

The accounts must give a true and fair view of the income and expenditure for the financial period and the financial position as at the end of the financial period.

In preparing this Statement of Accounts, the Chief Financial Officer is required to:-

- observe the Accounts Direction issued by the Department of the Environment;
- follow relevant accounting and disclosure requirements and apply suitable accounting policies on a consistent basis; and
- make judgements and estimates that are reasonable and prudent.

The Chief Financial Officer is also required to:-

- · keep proper accounting records that are up-to-date; and
- take reasonable steps for the prevention and detection of fraud and other irregularities.

#### **Governance Statement**

#### Introduction

According to the Regulations, the primary role of the Statutory Transition Committee was to undertake preparatory duties to inform the key decisions of the new incoming Council following local government elections in May 2014.

The Belfast Statutory Transition Committee is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The Statutory Transition Committee also has a duty under Local Government (Best Value) Act (NI) 2002 to make arrangements for continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, the Belfast Statutory Transition Committee is responsible for putting in place proper arrangements for the governance of its affairs and facilitating the effective exercise of its functions, which includes arrangements for the management of risk.

The Belfast Statutory Transition Committee is required to prepare an Annual Governance Statement, which is consistent with the principles of the CIPFA/SOLACE Framework: Delivering Good Governance in Local Government. This statement explains how the Belfast Statutory Transition Committee meets the requirements of Regulation 2A of the Local Government Accounts and Audit (Amendment) Regulations (Northern Ireland 2006) in relation to the publication of a statement on internal control.

#### The purpose of the governance framework

The governance framework comprises the systems and processes, and culture and values, by which the Belfast Statutory Transition Committee is directed and controlled and the activities through which the Belfast Statutory Transition Committee accounts to and engages with the community. It enables the Belfast Statutory Transition Committee to monitor the delivery of its key functions, the achievement of its key tasks and the completion of the agreed programme of work.

The governance framework has been in place for the financial period ended 19th June 2014 and up to the date of approval of the Financial Statements.

#### The Governance Framework

This section provides a summary of the key elements of the systems and processes that comprise the Belfast Statutory Transition Committee's governance arrangements. The governance arrangements for the Belfast Statutory Transition Committee form part of the overall governance framework set by Belfast City Council in its role as sole / lead Council.

The Belfast Statutory Transition Committee first met on 13th December 2013 to consider and approve the draft corporate plan and budget and related expenditure controls, in line with Department of Environment (DOE) Direction and Guidance. The Belfast Statutory Transition Committee Corporate Plan and Budget sets out; vision; values / priorities; guiding principles; functions; key tasks, schedule of meetings; operating budget; winding up arrangements; and programme plan. The key functions that the Belfast Statutory Transition Committee is required to undertake are set out wihtin the DOE Regional Local Government Reform Implementation Plan. The Belfast Statutory Transition Committee provides the DOE with bi-monthly progress update reports on delivery against the Regional Implementation Plan.

The Belfast Statutory Transition Committee are responsible for complying with the overall governance framework and system of internal controls of Belfast City Council.

#### **Review of effectiveness**

The Belfast Statutory Transition Committee has responsibility for conducting a review of the effectiveness of its governance framework including the system of internal control. As the Belfast Statutory Transition Committee operates within the overall governance framework of Belfast City Council, The Belfast Statutory Transition Committee relies on the annual review of effectiveness that was undertaken by Belfast City Council. This review is reported within the Council's Annual Governance Statement and comprises of consideration of the Council's Assurance Framework; the annual review and update of the Code of Governance; comments or recommendations made by the Local Government Auditor; and the Head of Audit Governance and Risk Services (AGRS) annual assurance statement for the year ended March 2015 which gives an opinion on the Council's risk and control environment.

The Belfast Statutory Transition Committee is responsible for compliance with the Council's governance framework and system of internal controls. Regular meetings, policy documents and periodic progress reports enabled the Statutory Transition Committee to examine and evaluate the progress made and address any issues affecting the implementation of the Belfast Statutory Transition Committee Corporate Plan.

In producing this statement, full regard has been made to Belfast City Council's Corporate Risk Register and to the Annual Assurance Statements provided by each Chief Officer and the Town Solicitor to the Chief Executive for the period ended 31 March 2015.

Belfast City Council undertook an annual review of the effectiveness of Internal Audit against the Public Sector Internal Audit Standards which came into effect on 1 April 2013. This review proved satisfactory.

#### Significant governance issues

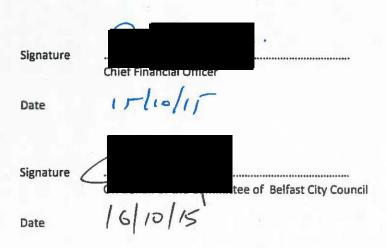
There were no significant governance issues noted.

#### Local Government Reform

From 1 April 2015, under the Reform of Local Government (RLG), the number of Councils in Northern Ireland will reduce from the 26 existing to 11 new Councils, established under the Local Government Act (Northern Ireland) 1972 as amended by the Local Government (Boundaries) Act (Northern Ireland) 2008. From that date the Northern Ireland Executive has agreed to transfer some functions currently carried out by NI Government Departments and give some new responsibilities to the 11 new Councils. The new councils will be stronger, more efficient and will deliver more effective services.

The Local Government Act (Northern Ireland) 2014 introduced the legislative frame work for Northern Ireland's 11 new councils and has made transitional provisions to provide for the transfer of staff, assets and liabilities from the current 26 councils to the 11 new councils, and from departments transferring functions to the new councils.

The function of this Statutory Transition Committee was to lead the convergence between the merging councils and commence preparatory work for the new council, to inform the key decisions of the new council following local government elections in May 2014. This work has now been completed and the Statutory Transition Committee ceased to exist on 19 June 2014.



#### Certificate of the Chief Financial Officer

#### I certify that :-

- a) The Statement of Accounts for the financial period ended 19th June 2014 on pages 10 to 18 has been prepared in the form directed by the Department of the Environment and under the accounting policies set out on page 14.
- b) In my opinion the Statement of Accounts give a true and fair view of the income and expenditure and cash flows for the financial period and the financial position as at the end of the financial period.

Signature

Date

06.

Signature

On behalf of the Committee of Belfast City Council

Date /6/10/15

#### INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF BELFAST CITY COUNCIL

I have audited the financial statements of Belfast City Statutory Transition Committee for the period ended 19 June 2014 under the Local Government (Northern Ireland) Order 2005. The financial statements comprise the Movement in Reserves Statement, Comprehensive Income and Expenditure Statement, Balance Sheet, Cash Flow Statement, and the related notes. The financial statements have been prepared under the accounting policies set out within them.

This report is made solely to the Members of Belfast City Council (as the Statutory Transition Committee ceased to exist on 19 June 2014), in accordance with the Local Government (Northern Ireland) Order 2005 and for no other purpose, as specified in the Statement of Responsibilities.

#### Respective responsibilities of the Chief Financial Officer and the independent auditor

As explained more fully in the Statement of Belfast City Statutory Transition Committee's and Chief Financial Officer's Responsibilities, the Chief Financial Officer is responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view of the income and expenditure and cash flows for the financial year and the financial position as at the end of the financial period. My responsibility is to audit the financial statements in accordance with the Local Government (Northern Ireland) Order 2005 and the Local Government Code of Audit Practice. I conducted my audit in accordance with International Standards on Auditing (UK and Ireland). Those standards require me and my staff to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to Belfast City Statutory Transition Committee's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Belfast City Statutory Transition Committee and the overall presentation of the financial statements. In addition I read all the financial and non-financial information in the Statement of Accounts to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by me in the course of performing the audit. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

#### **Opinion on financial statements**

#### In my opinion:

- the financial statements give a true and fair view, in accordance with relevant legal and statutory requirements, of the financial position of Belfast City Statutory Transition Committee as at 19th June 2014 and its income and expenditure for the period then ended; and
- the financial statements have been properly prepared in accordance with the Local Government (Accounts and Audit) Regulations (Northern Ireland) 2006 and the Department of the Environment directions issued thereunder.

#### Opinion on other matters

In my opinion the information given in the Explanatory Foreword for the financial period ended 19th June 2014 is consistent with the financial statements.

#### Matters on which I report by exception

I have nothing to report in respect of the following matters which I report to you if, in my opinion:

 The Governance Statement does not comply with proper practices specified by the Department of the Environment;

- . is misleading or inconsistent with other information I am aware of from my audit; or
- · adequate accounting records have not been kept; or
- the statement of accounts is not in agreement with the accounting records; or
- I have not received all of the information and explanations I require for my audit.

#### Certificate

I certify that I have completed the audit of accounts of the Belfast City Statutory Transition Committee in accordance with the requirements of the Local Government (Northern Ireland) Order 2005 and the Local Government Code of Audit Practice.

Louise Mason

Local Government Auditor Northern Ireland Audit Office 106 University Street Belfast BT7 1EU

20 October 2015

### **Movement in Reserves Statement**

	Total	Total	
	Usable	Unusable	Total
	Reserves	Reserves	Reserves
	£	£	£
At 2nd July 2013	0	0	0
Movement in reserves during the year			
Surplus or deficit on provision of services	0	0	0
Other Comprehensive Income and Expenditure	0	0	0
Total Comprehensive Income and Expenditure	0	0	0
At 31st March 2014	0	. 0	0
Movement in reserves during the year			
Surplus or deficit on provision of services	0	0	0
Other Comprehensive Income and Expenditure	0	0	0
Total Comprehensive Income and Expenditure	0	0	0
At 19th June 2014	0	0	0

### Comprehensive Income and Expenditure Statement

		01/04/14 to 19/06/14	02/07/13 to 31/03/2014
	Notes	£	£
Income			
Participating Councils	3	639,787	7,950
Government Grant	4	0	0
Total Income		639,787	7,950
Expenditure			
Staff Costs	5	0	0
Running Costs		2,800	4,450
Capacity Building		0	0
Election Expenditure		636,546	0
Audit Fee	6	441	3,500
Other Expenses		0	0
Total Expenditure		639,787	7,950
Surplus / (Deficit) on the provision of Services		0	0
Other Comprehensive Income and Expenditure		0	0
Total Comprehensive Income and Expenditure		0	0

Balance Sheet			
		19-Jun-14	31-Mar-14
	Notes	£	£
Short Term Debtors	7	441	3,500
Cash and Cash Equivalents	8	0	0
Current Assets		441	3,500
Short Term Creditors	9	441	3,500
Current Liabilities		441	3,500
Net Assets		0	0
Usable Reserves		0	0
Unusable Reserves		0	0
Net Worth		0	0

Cash Flow Statement			
	Notes	01/04/14 to 19/06/14	02/07/13 to 31/03/2014
		£	£
Net (surplus) or deficit on the provision of services		0	0
Adjustments for items included in the net surplus or deficit on the provision of services that are investing			
and financing activities	8	0	0
Net Cash Flows from Operating Activities	3	0	0
Net Cash Flows from Investing Activities		0	0
Net Cash Flows from Financing Activities		0	0
Net increase / (decrease) in cash and cash equivalents	=	0	0
Cash and Cash Equivalents at the beginning of the reporting	ng period	0	0
Cash and Cash Equivalents at the end of the reporting peri	od	0	. 0

#### 1 Accounting Policies

#### **General Principles**

The Financial Statements summarise the Statutory Transition Committee's transactions for the 2014/15 financial period and its position at the end of 19th June 2014. The Statutory Transition Committee is required to prepare Financial Statements in a form directed by the Department of the Environment in accordance with regulations 4 (1) and (2) in the Local Government (Accounts and Audit) Regulations (Northern Ireland) 2006 in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 and the Service Reporting Code of Practice 2014/15 supported by International Financial Reporting Standards (IFRS).

#### Accruals of Income and Expenditure

The Financial Statements have been prepared on an accruals basis. The accruals basis of accounting requires the non-cash effect of transactions to be reflected in the Financial Statements for the year in which those effects are experienced and not in the year in which the cash is actually received or paid. This ensures that provision has been made for known outstanding debtors and creditors at the year end, estimated amounts being used where actual figures are not available.

2a	The Segmental	Report		

			2014/15
Current Year	DOE Funding	Cluster Funding	Total
	£	£	£
Income from Participating Councils	0	639,787	639,787
Government Grants	0	0	0
Total Income	0	639,787	639,787
Staff Costs	0	0	0
Running Costs	0	2,800	2,800
Capacity Building	0	2,000	2,000
Election Expenditure	0	636,546	636,546
Audit Fee	0	441	441
Other Expenses	0	0	0
	0	639,787	639,787
Total Comprehensive Income			
and Expenditure	0	0	0

### **2b** The Segmental Report

			2013/14
	DOE	Cluster	
Prior Year	Funding	Funding	Total
	£	£	£
Income from Participating Councils	0	7,950	7,950
Government Grants	0	0	0
Total Income	0	7,950	7,950
Staff Costs	0	0	0
Running Costs	0	4,450	4,450
Capacity Building	0	0	0
Election Expenditure	0	0	0
Audit Fee	0	3,500	3,500
Other Expenses	0	0	0
	0	7,950	7,950
Total Comprehensive Income	7		
and Expenditure	0	0	0

3	Income from Participating Councils	2014/15	2013/14
		£	£
		639,787	7,950
		0	0
		0	0
		0	0
		639,787	7,950
4	Government Grants	2014/15	2013/14
		£	£
	Change Manager Funding	0	0
	Member/Staff Capacity Building	0	.0
		0	0
5	Staff Costs	2014/15	2013/14
		£	£
	Salaries	0	0
	National Insurance	0	0
	Pension Costs	0	0
	Agency Staff Costs	0	0
		0	0
		2014/15	2013/14
		FTE	FTE
	Total Staff Numbers	0	0
		Actual Numbers	<b>Actual Numbers</b>
	Full-time numbers employed	0	0
	Part-time numbers employed	0	0
	Agency Staff numbers	. 0	0
		0	0
6	External Audit Fees	2014/15	2013/14
		£	£
	External Audit Fees	2,000	3,500
	Over charge in prior year	(1,559)	0
		441	3,500

7 Short Term Debtors	2015	2014
	£	£
Government Departments	0	0
Councils	0	0
Prepayments	441	3,500
	441	3,500

The Statutory Transition Committee does not have a bank account. All financial transactions are adminstered by the Lead Council or the constituent Councils directly.

8	Cash Flow Note – Analysis of Adjustments to	2014/15	2013/14
	Surplus/Deficit on the Provision of Services	£	£
	(Increase) / decrease in debtors	3,059	(3,500)
	Increase / (decrease) in creditors	(3,059)	3,500
	Cash and Cash Equivalents	0	0
9	Short Term Creditors	2015	2014
		£	£
	Councils	0	0
	Receipts in Advance	0	0
	Accruals	441	3,500
	Other	0	0
		441	3,500

#### 10 Related Party Transactions

A Related Party Transaction is a transfer of resources or obligations between related parties, regardless of whether a price is charged. Related Party Transactions exclude transactions with any other entity that is a related party solely because of its economic dependence on the Joint Committee or the Government of which it forms part.

A related party is one that has the ability to control the other party or exercise significant influence over the other party in making financial and operating decisions. This includes cases where the related party entity and another entity are subject to common control but excludes providers of finance in the course of their normal business with the Joint Committee and Trade Unions in the course of their normal dealings with the Joint Committee.

In addition where the relationship with the Statutory Transition Committee and the entity is solely that of an Agency, these are not deemed to be Related Party Transactions.

Transactions with related parties not disclosed elsewhere in these financial statements are set out below, where a description of the nature and the amount of the transaction is as follows:

During the 2014/15 year Belfast City Council provided services to the Statutory Transition Committee at no cost. This would have included administrative support, use of council premises, provision of training and capacity building, equipment and mileage for attending meetings. The total expenses of £639,787 were met by Belfast City Council, including an amount of £636,546 in respect of election costs.

#### **Accounts Authorised for the Issue Certificate**

In accordance with International Accounting Standard 10, Events after the Balance Sheet Date (IAS 10) this Statement of Accounts which contains a number of minor amendments from the Accounts approved on 19 June 2015, are at today's date hereby authorised for issue.

#### IAS 10 sets out

- The period during which an entity should adjust its financial statements for events after the balance sheet date as being the period between the date the financial statements were prepared and the date of this authorisation; and
- In the event of adjustments the disclosures that should be made.

Signed		***************************************
	Chief Financial Officer	
Dated	15/10/15	